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Local Stakeholder participation in Japan contaminated areas after Fukushima: Impressions from a short visit in the context of the FAIRDO project



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NERIS WG2 MEETING: EMERGENCY PREPARDENESS AND STAKEHOLDER PARTICIPATION 26th - 27th November, Oslo, Norway

BBNERIS Understanding the magnitude of the three catastrophes: earthquake



Video: E. Gallego

BANERIS Understanding the magnitude of the three catastrophes: tsunami



Video: E. Gallego



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Photo: E. Gallego.



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BANERISUnderstanding the magnitude of the three catastrophes: nuclear accident and contaminated environment







1. ASSESSMENTS OF RADIOLOGICAL CONTAMINATION SITUATION Surface survey

- Detailed measurements and mapping of ground surface deposition distribution of radionuclides
- Wide area radiation dose-rate distribution measurements and mapping using monitoring vehicles
- The results provides the source term for predictive models of future radioactive spread.



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Cs-137 deposition distribution map



Dose-rate measurement at each mesh elements

Measurement using survey vehicles

Radiation dose-rate distribution maps





IRSN-MEXT. External projected dose in 1 year (mSv)

___100 mSv

___50 mSv

____20 mSv

___10 mSv

____5 mSv



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Seeing in situ decontamination

activities

除染作業内容 住宅·事業用建物 (特定避難勧奨地点を含む地域) 25



Source: Minami-Soma city

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Seeing in situ decontamination





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Seeing in situ temporary waste





Oguni-Soma. Photo E. Gallego

2. DEMONSTRATION of DECONTAMINATION Temporary storage for radioactive waste: mound type



Tank for checking of radioactivity concentration of seeping water

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2. DEMONSTRATION of DECONTAMINATION Temporary storage for radioactive waste







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Seeing in situ temporary waste





Namie Town. Photo E. Gallego

Stakeholder engagement and inititatives to take control of the radiological situation



Detailed radiation dose level maps elaborated by voluntary people in Oguni. Photo: E. Gallego

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Stakeholder engagement and inititatives to take control of the radiological situation



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Food contamination measurements Photo: E. Gallego

Stakeholder engagement and inititatives to take control of the radiological situation



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Legal Framework

Act on Special Measures concerning the Handling of Radioactive Pollution

Promulgated: at the end of August 2011, Fully came into force: January 1, 2012

Basic Principles of the Act

-Decided by the Cabinet: November 11, 2011

The Order and Ordinance

-Promulgated: December 14, 2011 Decontamination-related regulations:

Standards for decontamination, standards for collection and transfer, storage standards for the removed soil, etc. **Designation of the target areas**: December 28, 2011 **Special Decontamination Areas**: 11 municipalities* (20km radius from NPP + area with 20 mSv of annual cumulative dose)

Intensive Contamination Survey Areas: 104 municipalities (area with 1-20 mSv annual cumulative dose) Waste-related regulations:

Designation standards for Designated Waste, collection and transfer standards, storage standards and final disposal standards for decontaminated waste, etc.





Radioactive materials spread widely including to the area in NW direction where high dose areas are distributed.



MEXT

* Based on airborne monitoring survey by MEXT (published on Sept. 12,2011)

Zones of Evacuation Instruction



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Special Decontamination Area and Intensive Contamination Survey Area



BBNERIS Restricted zone: access control







BONERIS Restricted zone: temporary housing for relocated population



Basic Approach of Decontamination Work



BBNERIS Zones of Evacuation Instruction

Conceptual Diagram of Restricted and Evacuation Directed Area



2012: some less contaminated areas start to be released in summer

Target values for the Decontamination

Additional * exposures over 20mSv/y

- Aim at stepwise and rapid reduction of those areas based on the ICRP Recommendation (2007).

* 'additional' means beyond natural background and medical exposure

Additional exposures < 20mSv/y

- As a long term goal, aim at reducing to 1 mSv/y or less



Reduce estimated annual exposure of the general public <u>by 50 % in 2 years</u> (by Aug 2013)

by radioactive decay, decay by natural factors and by decontamination



 Reduce estimated annual exposure of children <u>by 60 %</u> <u>in 2 years</u> (by Aug 2013) by thorough decontamination of their living environment.

by radioactive decay, decay by natural factors and by decontamination

- The goals will be reviewed periodically



Framework of Support for the Promotion of Decontamination



3. Promotion of understanding by residents

Opening of the area dialogue meetings and dispatch of specialists to the briefing meeting for residents

1. Acceleration of Training for Operators

FY 2011

Decontamination work training sessions

•When: from October 2011 onwards Fukushima Prefectural Government held 15 sessions in 5 locations in the prefecture

Target: people involved in decontamination
 work

3,373 people completed the training

Radiation and decontamination training sessions

When: from January 2012 onwards

Fukushima Prefectural Government held 32 sessions in 7

locations in the prefecture

Target: Group leaders involved in radiation measurements and decontamination activities in the area 2,050 attended the training sessions

FY 2012 | Workshops for decontamination works

•Training course for persons involved in decontamination work (continued from FY2011),

Target number: 7,500 people

Target: Persons involved in decontamination work in Fukushima Prefect

 Training course for site supervisors
 Target number: 1,500 people
 Target: Persons those who give directions and supervise decontaminat work sites in Fukushima Prefecture

•Training course for work managers Target number: 1,000 Target: Persons involved in the supervision of progress of decontamination work commissioned by municipalities in Fukushima Prefecture

Source: Pref. Fukushima



2. Strengthening of Technical Support ①



2. Strengthening of technical support 4

Technical Guidelines for Decontamination Work

The Fukushima Prefectural Government prepared *Technical Guidelines for Decontamination Work* to specifically indicate the order, methods, and management standards of decontamination work that can be readily undertaken at decontamination locations (January 31, 2012)

Contents of the Guidelines

(1)In the guidelines, the Prefectural Government set down work procedures, decontamination methods, and matters requiring caution in contamination work that will be central to full-fledged decontamination work. Efforts were made to present contents in a way that persons in charge of decontamination work for the first time would find easy to understand through the use of diagrams and photos, etc.

(2)The guidelines also present measures for preventing radiation injuries to workers engaged in decontamination work.

(3) The guidelines also established management standards (management of completed portions, quality control, radiation control, photographic control)



2. Strengthening of Technical Support (5)

Guide to measures for radiation dose reduction

• Preparation of a guide that sets out essential details for conducting decontamination activities to eradicate radioactive material in the everyday living space of people, such as school commuting routes (July 15, 2011)

• Preparation of a guide for the decontamination of general residential buildings (Second Edition) to reduce the radiation dose that local residents are exposed to (October 31, 2011)



3. Promotion of understanding by residents 1

We will dispel the anxiety and doubts regarding the impact of radiation and decontamination of residents of this prefecture and we will foster a sense of safety and security in their hearts and minds of people.

O Safety and security forums <FY 2011>•Dates:

1st forum: Sunday, November 27, 2011 at Pulse Iizaka 2nd forum: Sunday, November 29, 2012 Koriyama Kaisei Gakuen

3rd forum: Sunday, December 12, 2012 Royal Hotel Maruya

4th forum: Sunday, December 19, 2012 Iwaki Myojo University

•Attendants: General residents of Fukushima (about 890)

 O Opening of the regional dialogue forum which works toward the promotion of decontamination
 <FY 2012>

The 1st Forum: Sunday May 13, 2012 CORASSE Fukushima

O Support in area dialogue meetings

•Date: October 2011 –

Dispatch of specialists to meetings organized by resident neighborhood group

•Target: General residents of Fukushima Prefecture



Source: Pref. Fukushima

3. Promotion of understanding by residents (participation) ②

Supportive project for activities to reduce the radiation dose

1. Target of the project

To subsidize necessary cost for **decontamination activities to be conducted by the Neighborhood Associations and the Parents and Teachers Association** (PTA) for reduction of radiation dose in the school routes and parks.

2. Outline of the project

① Operational entities

Administrative districts, autonomous associations, neighborhood associations, PTA and community development associations

(2) The amount of subsidies

Up to 500 thousand yen per project operator

Up to 250 thousand yen for the 2nd operation, but 100 thousand yen will be added for work in high places.

- ③ Budget for FY2012 1,991,096 thousand yen
- 3. Budget for FY2011

3,107 operators in 44 municipalities 1,593,159 thousand yen

Source: Pref. Fukushima

SNERIS Opportunities of the FAIRDO mission

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The European Platform on Preparedness for Nuclear and Radiological Emergency Response and Recovery: The NERIS Platform

Eduardo GALLEGO – UPM

(Based on commonly developed material by the NERIS management board memt R. Mustonen; K. Anderson; J. Camps; M. Cindro; C. Croteau; T. Duranova; G. Héria Dubreuil; A. Nisbet; D. Oughton; W. Raskob; T. Schneider)

FAIRDO Working Session, Fukushima University, 19th July, 2012

The Framework for post-accident preparedness in Europe.

The IRPA guiding principles for stakeholder engagement



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Eduardo Gallego Nuclear Engineering Department Technical University of Madrid (UPM)

ISAP 2012

ing towards a sustainable and resilient future: Beyond Rio+20

BONERIS Main questions at stake

- Optimization of decontamination activities:
 - Resources are not unlimited
 - Zero contamination levels are not physically attainable
- Role of compensation to affected population
- Ensuring acceptability of locally produced food:
 - provide good communication on the radiological importance of the legal limit of 100 Bq/kg for food.
 - 100 Bq ↔ 1.3 μSv
 - For external exposure: the reference levels are expressed in dose values (mSv per year)
 - However, for intake of radioactivity in food, the reference is changed! (the derived intervention level is becoming a limit between safe / unsafe!)
 - Develop "new references" of risk for very low radioactivity in food (for instance: what a regular intake can imply, compared to natural radioactivity in the body...)

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Final considerations

- The impression is that a tremendous collective effort is being done but not always in the most effective way
- Every administration and technical organization is putting its best knowledge and personal efforts at all levels, but perhaps there is a lack of horizontal communication and understanding, and this may cause lack of effectiveness
- More and more effective dialogue forums are needed to create greater consensus and to regenerate confidence in government and prefectural administrations
- Additional significant efforts should be put in developing a practical radiation protection culture at all levels (individuals, families, neighborhoods, schools, university, farmers associations, municipalities, and the prefecture and country level), which helps to put radiation risks in their right position and to take better informed decisions, considering not only radiation risk but all the relevant dimensions such as health, environmental, economic, social, psychological, cultural, ethical, political, etc.



Many thanks!



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Many thanks!

No recovery without decontamination

To be born in Fukushima, grow up in Fukushima, work in Fukushima, get married in Fukushima, have children in Fukushima, raise children in Fukushima, see the faces of my grandchildren, see the faces of my great grandchildren, and spend the last days of life in Fukushima.

This is my dream.

From "A Message from Fukushima" at the opening ceremony of the 35th All Japan High School Integrated Cultural Festival.

To restore the "true sky" of Fukushima as soon as possible, we are determined to continue to face the many challenges ahead of us.